

CITY OF VICTORVILLE, CALIFORNIA

MEASURE I FUNDS

**Financial Statements and
Independent Auditors' Reports**

For the year ended June 30, 2016

CITY OF VICTORVILLE, CALIFORNIA

**San Bernardino Associated Governments
Measure I Funds
For the Year Ended June 30, 2016**

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors
San Bernardino Associated Governments
San Bernardino, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the City of Victorville, California (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure I Funds of the City as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Measure I Funds and do not purport to, and do not, present fairly the financial position of the City of Victorville, California, as of June 30, 2016, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 10 and 11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis and the budgetary comparison schedule for the Measure I 1990-2010 Fund that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure I Funds of the City. The other information on page 12 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 3, 2017, on our consideration of the City's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Vavreck, Trine, Day & Co LLP

Rancho Cucamonga, California
January 3, 2017

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**BALANCE SHEET
JUNE 30, 2016**

	Measure I 1990-2010	Measure I 2010-2040
ASSETS		
Cash and Investments	\$ -	\$ 9,383,857
Receivables:		
Taxes	-	702,498
Other	-	24,709
Grants	-	175,000
Deposits and Prepaids	-	410
Total Assets	<u>\$ -</u>	<u>\$ 10,286,474</u>
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts Payable	\$ -	\$ 1,770,599
Retentions Payable	-	132,360
Total Liabilities	<u>-</u>	<u>1,902,959</u>
Deferred Inflows of Resources:		
Unavailable revenue	<u>-</u>	<u>175,000</u>
Fund Balance:		
Restricted	<u>-</u>	<u>8,208,515</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ -</u>	<u>\$ 10,286,474</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE
FOR THE YEAR ENDED JUNE 30, 2016**

	Measure I 1990-2010	Measure I 2010-2040
REVENUES		
Measure I Sales Tax	\$ -	\$ 6,434,638
Reimbursements	-	31,558
Interest Income	-	33,458
Total Revenues	-	6,499,654
EXPENDITURES		
Capital:		
Construction	-	5,707,549
REVENUES OVER/(UNDER) EXPENDITURES	-	792,105
OTHER FINANCING SOURCES/(USES)		
Proceeds from sale of property	-	1,058,499
Transfers in from the City of Victorville	-	62,380
Transfers In	-	546,530
Transfers Out	(546,530)	-
Total Other Financing Sources/(Uses)	(546,530)	1,667,409
Net Change in Fund Balance	(546,530)	2,459,514
Fund Balance Beginning of Year	546,530	5,749,001
Fund Balance End of Year	\$ -	\$ 8,208,515

The accompanying notes are an integral part of these financial statements.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 1 – GENERAL INFORMATION

Reporting Entity

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the City of Victorville, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City and changes in financial position thereof for the year then ended in conformity with generally accepted accounting principles in the United States of America.

Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Measure I Funds of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies.

A. Basis of Accounting

Governmental Fund Financial Statements

Fund Accounting

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I 1990-2010 and Measure I 2010-2040 Special Revenue Funds.

Special Revenue Funds are used to account for the proceeds of revenue sources that are restricted or committed, to expenditure for specified purposes.

Measurement Focus and Basis of Accounting

The Special Revenue Funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)

B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Funds based upon the average cash balance. The investment policies and the risks related to GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, applicable to the Measure I Funds, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Funds' cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Funds' deposits and withdrawals in the City investment pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Funds' measurement of fair value of the investment in the City investment pool is based on inputs that are uncategorized and not defined as a Level 1, Level 2, or Level 3.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)

E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority, Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in Fiscal Year 2008/2009. The MOE base year level as approved by the SANBAG Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$0.

NOTE 3 – TAXES RECEIVABLE

Taxes receivable represent the Measure I sales tax revenues for the fiscal year received from the San Bernardino County Transportation Authority after June 30, 2016.

NOTE 4 – MEASURE I FUNDS

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing the San Bernardino County Transportation Authority to impose a half cent retail transaction and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. San Bernardino Associated Governments (SANBAG), acting as the Authority, was authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SANBAG member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I. The City of Victorville accounted for these funding sources in separate Funds which are referred to as Measure I Funds 1990-2010 and Measure I Funds 2010-2040 in these Financial Statements.

San Bernardino Associated Governments (SANBAG), acting as the Authority, is authorized to administer the programs described in the Measure. The SANBAG Board serves as the Authority Board of Directors. Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 4 – MEASURE I FUNDS, (CONTINUED)

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed “programs” in this Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SANBAG Board of Directors, based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected State and federal transportation funds is to be reserved for use solely within the Valley Subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) Subareas. In the San Bernardino Valley Subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert Subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

NOTE 5 – AGREEMENTS

The City has entered into an agreement with the San Bernardino County Transportation Authority (SBCTA) for the construction of an interchange at La Mesa/Nisqualli road in the City of Victorville. The cooperative agreement is dated May 4, 2011. The agreement notes that the project is identified in both the Measure I 2010-2040 Expenditure Plan and the SANBAG Nexus Study and that the project will be carried out in accordance with the policies of the Measure I 2010-2040 Strategic Plan. The agreement details specific responsibilities for both the City and SBCTA. The estimated cost of construction is \$43,152,349 and that the City is responsible for a 50% share of the total eligible project construction work in an amount not to exceed \$21,894,325. The agreement also specifies that in the event that the City is unable to deposit funds into an escrow account (per the terms of the agreement) that SBCTA is authorized to withhold from the City the disbursement of any current or future allocations of Measure I Local Streets funds and to apply such funds to the City’s 50% share.

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 5 – AGREEMENTS, (CONTINUED)

In accordance with the agreement the SBCTA has withheld the Measure I allocations to the City. The City made developer impact fee (DIF) deposits to SBCTA of \$2,836,933 during fiscal year 2014-15 and \$1,000,000 during fiscal year 2015-16. SBCTA released previously withheld Measure I Funds in the amount of \$1,795,212 during fiscal year 2015-16 which is included in Measure I Sales Tax revenue. As of June 30, 2016 SBCTA is withholding \$7,581,249 which will be released as DIF payments are made pursuant to the agreement.

NOTE 6 – REIMBURSEMENTS

The City received \$31,558 of reimbursements revenue related to traffic signal maintenance fees that the City charges to the City of Hesperia, the City of Adelanto, and the County of San Bernardino.

NOTE 7 – ALLOCATED COSTS

In accordance with the City's cost allocation plan, \$153,534 of allocated costs have been charged to the Measure I 2010-2040 Fund. These costs include allocations for departmental costs such as the city manager, risk management, city clerk, finance, information services, city attorney, human resources, fleet maintenance, and city facilities.

NOTE 8 – PROCEEDS FROM SALE OF PROPERTY

In November 2015, a 1.67 acre parcel of land was sold by the City. The original parcel was 3.43 acres and was acquired with Measure I funding. The proceeds from the sale of \$1,058,499 are reflected in the Measure I 2010-2040 Fund as an other financing source.

NOTE 9 – TRANSFERS

During the year, the Measure I 1990-2010 Fund was closed and residual amounts of \$546,530 were transferred to the Measure I 2010-2040 Fund.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE – BUDGET AND ACTUAL
MEASURE I 2010-2040 FUND
FOR THE YEAR ENDED JUNE 30, 2016**

	Budget		Actual	Variance From Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Measure I Sales Tax	\$ 4,379,160	\$ 5,379,160	\$ 6,434,638	\$ 1,055,478
Reimbursements	-	-	31,558	31,558
Interest Income	-	-	33,458	33,458
Total Revenues	<u>4,379,160</u>	<u>5,379,160</u>	<u>6,499,654</u>	<u>1,120,494</u>
EXPENDITURES				
Capital:				
Construction	<u>5,874,056</u>	<u>8,637,793</u>	<u>5,707,549</u>	<u>2,930,244</u>
REVENUES OVER/(UNDER) EXPENDITURES	<u>(1,494,896)</u>	<u>(3,258,633)</u>	<u>792,105</u>	<u>4,050,738</u>
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of property	-	-	1,058,499	1,058,499
Transfers in from the City of Victorville	-	-	62,380	62,380
Transfers In	-	-	546,530	546,530
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>1,667,409</u>	<u>1,667,409</u>
Net Change in Fund Balance	<u>(1,494,896)</u>	<u>(3,258,633)</u>	<u>2,459,514</u>	<u>5,718,147</u>
Fund Balance Beginning of Year	<u>5,749,001</u>	<u>5,749,001</u>	<u>5,749,001</u>	<u>-</u>
Fund Balance End of Year	<u>\$ 4,254,105</u>	<u>\$ 2,490,368</u>	<u>\$ 8,208,515</u>	<u>\$ 5,718,147</u>

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2016**

NOTE 1 – BUDGETARY DATA

The City adopted an annual budget on a basis consistent with accounting principles generally accepted in the United States of America for the Measure I 2010-2040 Fund. The City did not adopt an annual budget for the Measure I 1990-2010 Fund.

OTHER INFORMATION

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**PROGRAM STATUS: COMPARISON OF 5 YEAR PLAN PROJECT
BUDGET TO CURRENT YEAR EXPENDITURES
FOR THE YEAR ENDED JUNE 30, 2016**

The Measure I Five Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 15-063. Of the funds allocated under the Measure I Five Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Budget	Current Fiscal Year Expenditures	Unexpended Budget
Amethyst Rd at Hook Blvd - construct traffic signal	\$ 345,800	\$ 39,831	\$ 305,969
Bear Valley Rd - Bridge Widening at BNSF Railroad, Environmental & Design	6,005,000	16,772	5,988,228
Bear Valley Rd - Balsam Rd to Amargosa Rd, pavement rehabilitation	2,500,000	1,891,016	608,984
Bear Valley Rd - Dunia Rd to Amethyst Rd, pavement rehabilitation	2,641,047	356,791	2,284,256
El Evado Rd - Hook Blvd to Mojave Dr. add shoulders	127,300	6,533	120,767
Green Tree Blvd, Hesperia Rd to Ridgecrest Rd/Yates Rd - match for environmental	5,188,000	916	5,187,084
La Mesa / Nisqualli / 1-15 interchange - Environmental Reporting & Legal Services	40,000	20,000	20,000
Mojave Dr at East Trail - construct traffic signal	271,000	6,027	264,973
National Trails Hwy, Bridge over Mojave River - analysis & funding application	30,000	1,169	28,831
Nisqualli Rd at 1st Ave - construct traffic signal	383,000	995	382,005
Spring Valley Parkway - Bear Valley Rd to Huerta Rd, pavement rehabilitation	475,000	268,854	206,146
Stoddard Wells Road Grading and Paving Project	91,495	79,646	11,849
Citywide, pavement rehabilitation	3,775,000	1,552,670	2,222,330
Traffic signal maintenance	798,993	157,529	641,464
Traffic Engineering	2,387,277	388,695	1,998,582
Traffic Control - signing & striping	5,153,801	668,180	4,485,621
Thermoplastic machine	27,000	21,768	5,232
CMU Tester - Traffic Signals	15,000	12,800	2,200
Communications Upgrade - Traffic Signals	50,000	3,659	46,341
Equipment Upgrade - Traffic Signals	50,000	34,118	15,882
Measure I Projects cost allocation*	50,000	153,533	(103,533)
Various traffic controls*	100,000	26,047	73,953
		<u>\$ 5,707,549</u>	
Total Expenditures for Measure I 2010-2040 Fund:		<u>\$ 5,707,549</u>	

* projects listed represent items included on the 14/15 Five Year CIP



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND MEASURE I COMPLIANCE REQUIREMENTS

To the Board of Directors
San Bernardino Associated Governments
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the City of Victorville, California (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements and have issued our report thereon dated January 3, 2017. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2016. In addition our report included an explanatory paragraph stating that the financial statements do not include management's discussion and analysis.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting Measure I Funds (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino Associated Governments (SANBAG), noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I requirements as specified in the agreement between the City and SANBAG and which is described in the accompanying schedule of finding and response as item 2016-001.

City's Response to Finding

The City's response to the finding identified in our audit is described in the accompanying schedule of finding and response. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rancho Cucamonga, California
January 3, 2017

**CITY OF VICTORVILLE, CALIFORNIA
MEASURE I FUNDS**

**SCHEDULE OF FINDING AND RESPONSE
JUNE 30, 2016**

Finding 2016-001

**EXPENDITURES INCLUDED FROM A PRIOR YEAR MEASURE I FIVE YEAR CAPITAL
IMPROVEMENT PLAN**

Criteria:

The Measure I Strategic Plan states that the Five Year Capital Improvement Plan (CIP) shall be the basis for the annual audit. Jurisdictions will have flexibility in moving projects around in their Five Year Capital Improvement Plan based on the necessities of the jurisdiction. However, in order for a project to be eligible for expenditure of Local Streets funds, the project must be included in the Five Year Capital Improvement plan. A revised Capital Improvement Plan must be provided to SANBAG by the end of each fiscal year if the project list has been changed in order for the projects to be eligible for expenditures of Local Streets funds.

Condition:

The City utilized Measure I funds for projects that were not included in the fiscal year 15/16 CIP.

Context:

The projects were included in the fiscal year 14/15 CIP. However, the projects were not listed in the current year CIP.

Effect:

The City included costs for projects included on a prior year CIP.

Cause:

The City recorded costs that comply with the Measure I Strategic Plan however the projects were listed on a prior CIP rather than the current year CIP.

Recommendation:

We recommend the City enhance its procedures to ensure that projects that have activity are included in the CIP for the corresponding year. This can be achieved through a revised CIP being provided to SANBAG by the end of the fiscal year if the project list is changed.

View of Responsible Officials and Planned Corrective Action:

Management will implement additional procedures as recommended.

